

Message Text

CONFIDENTIAL

PAGE 01 STATE 032063

ORIGIN OES-06

INFO OCT-01 AF-08 ARA-06 EUR-12 EA-07 ISO-00 CIAE-00
DODE-00 INR-07 NSAE-00 PA-01 USIA-06 PRS-01 SP-02
FEA-01 COME-00 INT-05 NSF-01 DOTE-00 CG-00 CEQ-01
EPA-01 ACDA-07 TRSE-00 L-03 DLOS-06 SAL-01 EB-08 /091 R

DRAFTED BY OES/OFA/OA:MDBUSBY:OES/SPA:RCBREWSTER:HHB

APPROVED BY OES/SPA - ROBERT C. BREWSTER

OES/APT - MR. SELLIN

L/OES - MR. BURTON

OES/ENP - MR. KINTER

S/P - MR. BLANEY

-----120053Z 015872 /70

P R 112254Z FEB 77

FM SECSTATE WASHDC

TO AMEMBASSY LONDON PRIORITY

INFO AMEMBASSY MOSCOW

AMEMBASSY PARIS

AMEMBASSY OSLO

AMEMBASSY BRUSSELS

AMEMBASSY TOKYO

AMEMBASSY PRETORIA

AMEMBASSY BUENOS AIRES

AMEMBASSY CANBERRA

AMEMBASSY WELLINGTON

AMEMBASSY SANTIAGO

AMEMBASSY WARSAW

AMCONSUL CAPE TOWN

C O N F I D E N T I A L STATE 032063

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS: XV, TGEN, UK

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 032063

SUBJECT: ANTARCTICA TREATY: FIFTH MONTHLY PREPARATORY:
UK PAPER ON ANTARCTIC MARINE LIVING RESOURCES

REFERENCE: (A) LONDON 2425, (B) LONDON 2410
(C) STATE 14573

1. DEPARTMENT'S INITIAL REACTION TO HEAP PAPER ON ANTARCTIC MARINE LIVING RESOURCES FORWARDED BY REFTEL (A) IS THAT IT IS A USEFUL INITIATIVE IN ORDER TO FOCUS ATTENTION ON LIVING RESOURCES AT THE MARCH 14 MEETING, BUT THAT IT DOES NOT GO FAR ENOUGH. ALSO, AS DRAFTED, IT COULD TACTICALLY PROVIDE AMMUNITION FOR OPPONENTS OF A LIVING RESOURCE REGIME.

2. OPERATIVE PART OF HEAP PAPER CONCERNING THE DEVELOPMENT OF EFFECTIVE CONSERVATION MEASURES FOR THE SOUTHERN OCEAN ENVISAGES A TWO-STEP PROCESS: (1) DEVELOPMENT OF A BODY OF SCIENTIFIC INFORMATION AND (2) ESTABLISHMENT OF THE CONSERVATION MEASURES THEMSELVES. DEPARTMENT'S UNDERSTANDING OF THE PAPER IS THAT HEAP WOULD PROPOSE THAT THE MARCH MEETING FOCUS ITS DISCUSSIONS ON DEVISING AN AGREEMENT TO COVER THE FIRST OF THESE TWO ITEMS. THE QUESTION OF WHEN DEVELOPMENT OF CONSERVATION MEASURES WOULD PROCEED

AS LEFT OPEN. WHILE DEPARTMENT CONCURS SUBSTANTIVELY WITH HEAP'S ANALYSIS (ALTHOUGH WE BELIEVE IT SHOULD MORE CORRECTLY BE STATED AS A PARALLEL PROCESS) WE QUESTION THE TIMING OF THE SECOND STEP. IN OUR VIEW, AN EFFECTIVE REGIME FOR THE LIVING RESOURCES OF ANTARCTICA SHOULD INCLUDE SCIENTIFIC DATA GATHERING AS WELL AS CONSERVATION, ENVIRONMENTAL, AND MANAGEMENT MEASURES IN A SINGLE AGREEMENT.

3. TACTICALLY, WE HAVE SOME MISGIVINGS AS TO THE WISDOM OF FOCUSING DISCUSSIONS ON THE FIRST STEP WITHOUT
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 032063

INCLUDING THE SECOND. THIS COULD WELL PROVIDE OPPONENTS OF A CONSERVATION REGIME WITH AMMUNITION TO ARGUE THAT A SUFFICIENT DATA BASE MUST BE BUILT UP PRIOR TO THE IMPOSITION OF ANY REGULATIONS AND THE CONSERVATION REGULATIONS SHOULD BE DELAYED, FOR INSTANCE, FOR FIVE YEARS.

4. YOU SHOULD PROVIDE HEAP WITH COMMENTS ALONG THE FOLLOWING LINES:

--THE US WELCOMES THE UK INITIATIVE TO FOCUS DISCUSSIONS AT THE 14 MARCH MEETING ON THE LIVING RESOURCE QUESTION AND BELIEVES HIS PAPER IS A CONSTRUCTIVE STEP TO ACCOMPLISH THIS.

--WE AGREE THAT THE DEVELOPMENT OF AN EFFECTIVE CONSERVATION REGIME MUST CONTAIN BOTH COMPONENTS, I.E. DEVELOPMENT OF A SCIENTIFIC BASE AS WELL AS ESTABLISHMENT OF CONSERVATION REGULATIONS.

--WE ARE CONCERNED THAT THE UK SEEMS TO BE CONTEMPLATING ONLY THE FIRST ITEM AND WONDER IF IT IS THEIR INTENT TO CONCLUDE AN INTERNATIONAL AGREEMENT CONTAINING ONLY DATA COLLECTION PROVISIONS. IN THE US VIEW, THIS COULD DELAY THE ESTABLISHMENT OF AN EFFECTIVE CONSERVATION REGIME.

--TACTICALLY, WE BELIEVE IT WOULD BE PREFERABLE IF HEAP RESTRUCTURED HIS PAPER IN SUCH A WAY AS TO PLACE EMPHASIS ON THE NECESSITY FOR DEVELOPING BOTH A SCIENTIFIC BASE AS WELL AS CONSERVATION MEASURES IN A SINGLE AGREEMENT.

5. IN MAKING POINTS ABOVE, EMBASSY REP SHOULD STRESS THAT US DESIRES TO WORK WITH UK ON THIS MATTER, AND THAT OUR COMMENTS ARE NOT DESIGNED TO QUOTE TURN OFF UNQUOTE HEAP PAPER. IF HEAP BELIEVES A PAPER ADDRESSING BOTH SCIENTIFIC AND CONSERVATION POINTS IS TOO AMBITIOUS AND CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 032063

WILL BE REJECTED, EMBASSY REP SHOULD SUGGEST INFORMAL DISCUSSION OF THESE CONCEPTS PRIOR TO TABLING A REVISED PAPER IN ORDER TO GET THE SENSE OF THE GROUP.

6. WITH RESPECT TO QUESTION RAISED PARA 5, REF B, US REP MAY, IF HE WISHES, CONFIRM THAT ALTHOUGH NO FINAL DECISION HAS BEEN TAKEN, WE ARE THINKING IN TERMS OF AN 8-10 MEMBER DELEGATION AND THAT WE WILL BE PREPARED TO DISCUSS BOTH LIVING AND MINERAL RESOURCE QUESTIONS.

7. AS EMBASSY WILL HAVE NOTED FROM PARA 4, REF C, UK STATED DURING COURSE OF BILATERAL CONSULTATIONS HERE JANUARY 11 THAT IT INTENDED TO CONDUCT BILATERAL CONSULTATIONS WITH THE USSR PRIOR TO THE MARCH PREPARATORY MEETING AND THAT WE ENCOURAGED THEM TO DO SO. WE WOULD BE INTERESTED IN KNOWING WHAT HAS DEVELOPED IN THIS REGARD.

VANCE

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: OCEANOGRAPHY, NATURAL RESOURCES, MEETINGS, BRIEFING MATERIALS
Control Number: n/a
Copy: SINGLE
Sent Date: 11-Feb-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE032063
Document Source: CORE
Document Unique ID: 00
Drafter: MDBUSBY:OES/SPA:RCBREWSTER:HHB
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D770050-0394
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770248/aaaabqne.tel
Line Count: 156
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: de166ec7-c288-dd11-92da-001cc4696bcc
Office: ORIGIN OES
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 77 LONDON 2425, 77 LONDON 2410, 77 STATE 14573
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 15-Nov-2004 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 3337318
Secure: OPEN
Status: NATIVE
Subject: ANTARCTICA TREATY: FIFTH MONTHLY PREPARATORY: UK PAPER ON ANTARCTIC MARINE LIVING RESOURCES
TAGS: TGEN, XV, UK
To: LONDON
Type: TE
vdkgvwkey: odb://SAS/SAS.dbo.SAS_Docs/de166ec7-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009